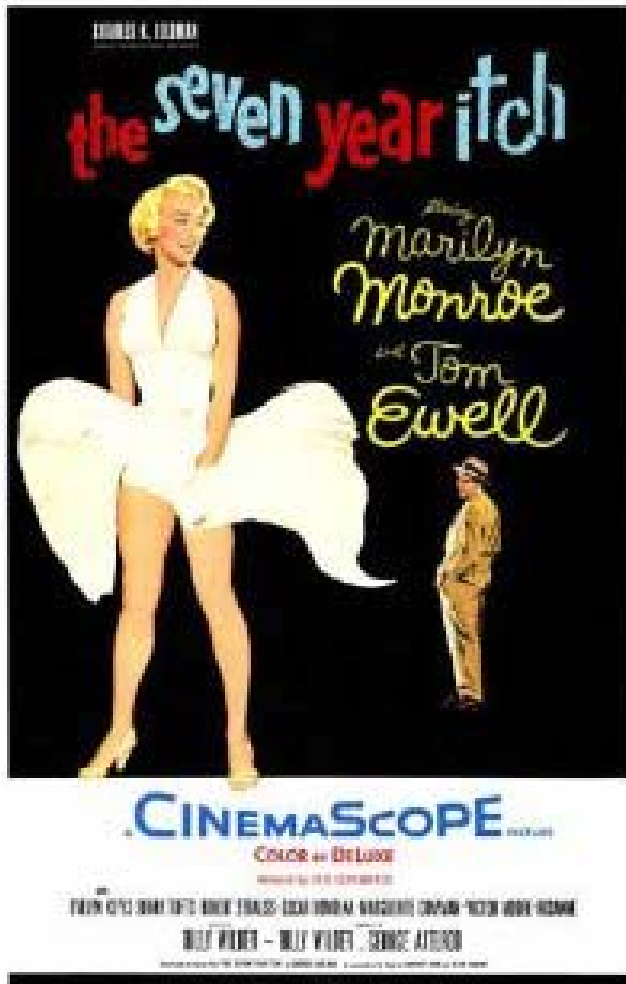


Scaling up: Challenges of large-scale REDD+

Donna Lee

Tokyo, February 2014

2-part presentation



1. Perspectives on **challenges to scaling up** from project to national (or subnational) REDD+
2. The **FCPF** (Forest Carbon Partnership Facility) **Carbon Fund Methodological Framework**

Part 1: Challenges to scaling up

- Why are projects ahead of large-scale programs?
- What challenges (and benefits) does this present?
- What is the role of projects in scaling up?
- What are the responsibilities of national governments?
- What are remaining challenges?
- Conclusions

What does “scaling up” mean?

Verified REDD+ Projects

Ethiopia: Humbo
(2,800 ha)

Kenya: Kasigau I, II
(30,169 / 169,741 ha)

Indonesia: Rimba Raya
(64,000 ha)

Large-scale REDD+ programs

Guyana – national
(21,500,000 ha)

Amazon Fund
(420,000,000 ha)

Mai Ndombe
(12,400,000 ha)

Why are projects ahead of large-scale REDD+?

- Head start
- Forces that drive projects are strong
- But demand has shifted



- Slow development of national REDD+

Mismatch between the pace of project vs. national REDD+

- Challenges posted at project level:
 - Risk associated with uncertainty
 - Limitations to performance
- National level concerns:
 - Inconsistency across projects in country
 - Management of future aggregate performance

High level of interest in nested REDD+ but no examples to date of operational success.

What benefits does this present?

- Pilots can inform national policy
 - What legal/institutional changes are critical
 - How to reduce emissions (reality check)
- Parallel process difficult, but best approach
 - Need for communication between levels
 - Development of “official” pilots
 - *Need to clarify who is responsible for what*

Linking local REDD+ experiences to national REDD+ strategies Perspectives of REDD countries in Africa



A South-South Exchange in Hawassa, Ethiopia



The Role of Projects?

- Working directly, and building trust, with communities
 - Creating alternative livelihoods
 - Providing day-to-day management
 - Communication
 - Capacity building at the local level
 - Compliance, enforcement of rules, monitoring
 - Conflict management

How can projects inform national strategies?

- Providing lessons on how to tackle drivers of deforestation
- Building confidence in, and informing, the sustainability of actions
- Knowledge of transaction costs
- Identifying key capacity gaps
- Transparency on delivery of benefits

The role of national governments?

- Designing the national strategy, including
 - Defining the role of various actors
 - Identifying drivers, and providing solutions
 - Promoting broad sectoral coordination
- Providing legal and policy frameworks for implementation:
 - Tenure reform
 - Carbon rights
 - Spatial planning
 - Fiscal incentives

The role of national gov't (con'd)

- Creating standards/norms for REDD+ activities
- Enhancing knowledge, technical capacity
- Protecting the interests of the marginalized
- Ensuring consistent communication re: REDD+
- Monitoring overall REDD+ activities
- Promoting vertical integration
- Helping to secure funding for REDD+ activities
- Participating in international negotiations

Remaining Challenges

- Operating in an uncertain environment
 - Lack of clarity on future REDD+ finance
 - Increasingly fragmented demand
- Challenge of attribution + payments for results
- Capacity a significant gap
- Knowledge translation from local to national level

A Few Conclusions

- Trend is towards larger scale REDD+ programs, but we are still in early stages of experience
- REDD+ at scale cannot be implemented by any single actor – involves complex coordination
- Transformation takes time

Part 2: Scaling Up and the Forest Carbon Partnership Facility

- \$825 million – 44 countries
- Readiness Fund
- Carbon Fund
 - Pilot payment for results
 - 5 to 6 Emission Reduction programs
 - Consistency with UNFCCC
 - Origination phase

Carbon Fund: The Methodological Framework (MF)

- Approved in December 2013
- Provides guidance to ER programs
- Balance of flexibility vs. prescriptiveness
 - Need to provide guidance, ensure integrity
 - Allow piloting/testing of large scale programs
- Review after one year and modify if needed

Several key elements

- Scope: Limited to 5 REDD+ activities, must account for deforestation (and degradation)
- “Significant” scale
- Historical reference levels, with exceptions
- Discount for uncertainties
- Reversal management required
- Safeguards
 - World Bank/Cancun
 - Feedback grievance redress mechanism
 - Benefit sharing plan
 - Land and resource tenure assessment
- Non-carbon benefits